

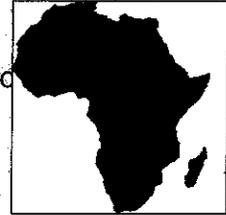


The SADC Restructuring: Challenges and Achievements

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OVERVIEW

- Background
- SADC Objectives
- Restructuring of the SADC
- Achievements
- Challenges
- Way forward



BACKGROUND

- 1975 Bandung States - focusing on political liberation of the region;
- April 1980, launch of the Southern African Development Coordination Conference (SADCC);
- August 1992, Birth of the SADC

SADC MAIN OBJECTIVES

- Achieve development and economic growth, alleviate poverty, enhance the standard and quality of life of the people of Southern Africa and support the socially disadvantaged through regional integration;
- Evolve common political values, systems and institutions;
- Promote and defend peace and security...

REDEFINING OF SADC

- A redefinition of cooperation - from a loose association towards a legally binding arrangement;
- Framing on programmes that strive more for deeper regional integration;
- Development of Protocols in key areas to provide the legal framework for co-operation and integration;
- Trade liberalization / market integration started to feature more prominently.

REDEFINING THE SADC

- New Members (from 9 to 14);
- More areas of Cooperation identified;
- Re-allocation of sectors for coordination;
- SADC Secretariat faced with increased areas of coordination to oversee but staffing levels remained unchanged.

RESTRUCTURING OF THE SADC

In 2001, Restructuring of SADC institutions:

- i. 21 Sectors grouped into clusters under 4 Directorates;
- ii. Institutionalization of Ministerial Clusters in line with Regional Integration;
- iii. National Committees were established to replace SCUs and Commissions;
- iv. Rationalisation of roles and functions of key decision making organs (e.g. ICM to replace some roles of sectoral Ministers)
- v. Recruitment of additional staff.

RESTRUCTURING OF THE SADC

- Secretariat not adequately transformed from acting as a facilitator / coordinator of cooperation to an effective technical resource for integration in line with the Regional Indicative Strategic Development Plan (RISDP) strategic development framework- to conform to identified priorities;
- Member states level: Most National Committees and implementation structures remained weak

THE ACHIEVEMENTS

- What have been the achievements through this road?
- Institutionalization of regional
- Development of Protocols in line with Areas for Cooperation (AFCs) and Areas of Co-operation
- Centralisation of COPS
- Establishment of SADC regional governing and policy decision making structures
- Establishment of regional subsidiary organizations and regional centers for excellence e.g. DFRG, River Basin Organizations
- Establishment of new national coordination and implementation structures

ACHIEVEMENTS CONT.

- Re-prioritization of regional integration agenda
- Allocation of functions in the Secretariat into 4 groups;
- Institutionalization of Ministerial Clusters in line with Regional Integration;
- Development of the Communications strategy and plan for the SADC FTA

CHALLENGES

- Inadequate internalization of agreed integration objectives at the national level – regional economic integration is based on ad-hoc policy frameworks (national committees ineffective)
- Inadequate institutional frameworks, particularly related to compliance and enforcement issues to ensure credibility of a rules-based integration framework
- Lack of an appropriate supranational authority and as a result, implementation problems are left solely to policy organs such as Summit and Council.

CHALLENGES CONT.

- Lack of effective regional leadership and champions - e.g. South Africa's entry was expected (at least by commentators) to provide that leadership but what is the experience to date?
- Multiple and overlapping memberships – also affect the provision of leadership and implementation of agreed Protocols
- Extra-regional integration – EPAs – What are their implications on intra-SADC integration?
- SADC as an institution – limited resources, limited authority to drive the integration agenda – donor dependence.
- Secretariat role and powers not well defined and accepted by Members

CHALLENGES CONT.

- Insufficient technical and analytical support to regional integration agenda (e.g. lack of policy think tanks, etc); especially in the area of assessing the feasibility of integration ambitions and measuring progress in the regional integration efforts;
- Inadequate participation of the private sector and other non-state actors in the integration agenda;

ADDRESSING CHALLENGES

2008 "Secretariat Capacity Development Framework"

Main aim is

- to improve Secretariat's organisational efficiency and effectiveness
- Strengthen regional subsidiary organisations (Tribunal and regional Centres of Excellence)
- Strengthen National SADC Governance and Management Structures

ADDRESSING CHALLENGES CONT.

- Addressing institutional gaps for effective implementation, is a necessary and priority
- Gradually reduce donor dependence to drive the regional agenda
- The strategic response to the above is to set up an effective dispute settlement mechanism with a secretariat and authority to ensure its success
- A transparent and fair dispute settlement mechanism
- Avoid instituting it in the name of the "slowest integrators" (multiple responses remain an appropriate approach, but not clearly defined to serve as an incentive) and
- "Single underlying" principles should be introduced

THANK YOU
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